

## Message Text

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14

ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W  
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R 111020Z MAR 76  
FM AMEMBASSY KHARTOUM  
TO SECSTATE WASHDC 1290

C O N F I D E N T I A L KHARTOUM 0702

EXDIS

E.O. 11652 GDS  
TAGS: PFOR, SU, US  
SUBJECT: GOS/USG RELATIONS

REF: KHARTOUM 313

BEGIN SUMMARY. SUDANESE CONTINUE CONCERNED AT SLOW PACE OF NORMALIZATION GOS/USG RELATIONS. MINSTATE FONAFFS DENG CAN BE EXPECTED PUT THIS POINT DIRECTLY BUT DIPLOMATICALLY ON HIS RETURN WASHINGTON NEXT WEEK. END SUMMARY.

1. EXTENDED DISCUSSION WITH MINSTATE FONAFFS FRANCIS DENG MARCH 10, FOLLOWING HIS RETURN FROM OAU, WAS LARGELY DEVOTED TO GOS/USG RELATIONS. DENG REPORTED HE HAD JUST SEEN SEPARATELY BOTH PRESIDENT NIMEIRI AND VICE PRESIDENT ALIER AND BOTH HAD COMPLAINED ABOUT THE SLOW PACE OF NORMALIZATION OF SUDANESE/USG TIES. ALIER HAD MADE POINT THAT HE DID NOT EXPECT MONEY BUT THAT IT WAS HIGH TIME SLATE WIPED CLEAN OF PUNITIVE ASPECTS USG POLICY. NIMEIRI HAD STRESSED NEED MOVE FORWARD RAPIDLY IN RESTORING BILATERAL RELATIONSHIP TO NORMAL, EXPRESSING MYSTIFICATION WHY USG DID NOT APPEAR SHARE THIS VIEW. PRESIDENT DID NOT INDICATE HE EXPECTED MUCH IN TERMS TANGIBLE ASSISTANCE BUT RATHER THAT OUR RELATIONS SHOULD NO LONGER BE CIRCUMSCRIBED BY SPECIAL POLITICAL CONSTRAINTS. THIS, NIMEIRI FELT, WOULD BY ITSELF HAVE GREAT IMPACT ON AMERICAN PRIVATE INVESTORS AND THE GENERAL CLIMATE OF US/SUDANESE TIES.

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2. I DID BEST I COULD TO REASSURE DENG, CITING RECENT

APPROVAL SMALL SSHP AS CLEAR SIGNAL AND SYMBOL OF USG  
DESIRE MOVE FORWARD IN OUR BILATERAL RELATIONS. WE HAD  
ALSO JUST HAD HIGHLY SUCCESSFUL SEMI-ARID LAND DEVELOPMENT SEMINAR  
UNDER USDOC/USDA AUSPICES. JOHNS-MANVILLE HAD TAKEN  
UP ASBESTOS CONCESSION, ALLIS-CHALMERS CHAIRMAN HOPED  
OPEN OFFICE HERE SOON, AND OTHER PRIVATE SECTOR PROJECTS  
APPEAREULIKELY IN FIELDS CEMENT, OIL, MINERALS  
AND FERTILIZER. USG WAS ENCOURAGING ALL SUCH PRIVATE  
SECTOR SCHEMES WHILE AT SAME TIME GRADUALLY IMPROVING  
ITS OWN OFFICIAL TIES. DENG COMMENTED RUEFULLY THAT PACE OF  
LATTER WJU NOT CONSIDERED RAPID ENOUGH. NIMEIRI WAS  
BECOMING FRUSTRATED AND DENG FEARED OPPORTUNITY FOR DERIVING  
MAXIMUM BENEFIT FROM NORMALIZATION MIGHT SOON PASS. HE  
SAID HE WOULD BE MAKING SAME POINTS TO DEPT WHEN HE  
RETURAS NEXT WEEK FOR SHORT STAY TO WIND UP HIS AMBAS-  
SADORIAL MISSION.

3. COMMENT: KHARTOUM 313 REPORTED OUR OWN ASSESSMENT  
THAT WATERSHED MAY BE APPROACHING IN USG/GOS  
RELATIONS DUE TO MOUNTING IMPATIENCE HERE AT PACE OF  
NORMALIZATION. WHAT DENG'S COMMENTS MAKE INCREAS-  
INGLY CLEAR IS THAT GOS (WHICH CAN GET VAST SUMS  
FROM ITS  
MONIED ARAB BRETHREN) HAS ALREADY DISCOUNTED USG AS SOURCE  
MAJOR AID BUT BADLY WANTS PSYCHOLOGICAL SHOT IN ARM THAT  
WOULD BE PROVIDED IF REMAINING "HOLDS" WERE REMOVED.  
ANY NEW RECOMMENDATIONS WHICH MAY BE PREPARED FOLLOWING  
EXPECTED RELEASE  
REMAINING HOSTAGES WILL, I TRUST, BE  
CAREFULLY DRAWN WITH THIS CONCEPT IN MIND. FOR EXAMPLE,  
ON PL 480 ISSUE, WE NEED NOT RECOMMEND A SPECIFIC  
AMOUNT BUT SIMPLY THAT GOS BE TOLD WE NOW PREPARED REVIEW  
THEIR REQUEST IN ACCORDANCE OUR STANDARD PROCEDURES.  
UNLESS WE TAKE THIS LINE, ANY SPECIFIC PROJECT WHICH MAY  
BE AUTHORIZED SEEMS LIKELY BE VIEWED HERE WITH SKEPTICISM  
AS ONE-TIME EXERCISE NOT DIRECTLY ATTACKING THE FUNDAMENTAL  
SUDANESE CONCERN, VIZ, THAT THE SERVITUDES ON OUR BILATERAL  
RELATIONS BE REMOVED AND WE FINALLY PUT PAID TO A  
DISHEARTENING CHAPTER IN A BOOK WHICH IS STILL BEING  
WRITTEN. BREWER  
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## Message Attributes

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